# TIME TO BURN: MODELING WILDLAND ARSON AS AN AUTOREGRESSIVE CRIME FUNCTION

## JEFFREY P. PRESTEMON AND DAVID T. BUTRY

Six Poisson autoregressive models of order p [PAR(p)] of daily wildland arson ignition counts are estimated for five locations in Florida (1994–2001). In addition, a fixed effects time-series Poisson model of annual arson counts is estimated for all Florida counties (1995–2001). PAR(p) model estimates reveal highly significant arson ignition autocorrelation, lasting up to eleven days, in addition to seasonality and links to law enforcement, wildland management, historical fire, and weather. The annual fixed effects model replicates many findings of the daily models but also detects the influence of wages and poverty on arson, in ways expected from theory. All findings support an economic model of crime.

Key words: autoregressive, crime, firesetting, Poisson, police, poverty, wages.

Arsonists set  $1\frac{1}{2}$  million fires each year in the United States, resulting in over \$3 billion in damages, 500 fatalities, and thousands of injuries (TriData Corporation). From the standpoint of wildfire, arson comprises a significant share of all wildland fires in many parts of the country, especially in populated regions. Hall reports that about 10% of property lost to fire is attributable to outdoor firesetting. Arson wildfires adversely affect wildland management of timber, water, recreation, grazing, and biodiversity.

Wildland arson threatens lives and the stability of the communities that depend on land-based social goods and services. The arson-ignited 2002 Hayman fire, near Denver, burned 138,000 acres, destroyed over 100 residences, and generated damages and costs for governments that totaled over \$100 million. Evacuations and other disruptions created further economic losses and transfers that totaled into the tens of millions of dollars (Kent et al.). Although research is limited on the causal factors for wildland arson, preliminary evidence suggests that arson wildfires may cause a dis-

proportionate share of losses and costs because they are more commonly ignited near values at risk (Butry, Pye, and Prestemon).

In spite of its potential importance, research into the factors influencing wildland arson has been limited to only a few published studies (e.g., Donoghue and Main). This contrasts with a more abundant and recent literature on property crime. For example, rural and urban property crime has been linked to economic conditions, including poverty (Arthur; Brotman and Fox; Hannon; Hershbarger and Miller; Neustrom and Norton), unemployment and wages (Carlson and Michalowski; Burdett, Lagos, and Wright; Gould, Weinberg, and Mustard; Spillman and Zak), and race (Viscusi). A new body of research has connected crime to law enforcement effort (Cameron; Corman and Mocan; Di Tella and Schargrodsky; Eck and Maguire; Fisher and Nagin; Marvell and Moody).

Potentially more important than the limited research linking arson to hypothesized causes, wildland arson has not been analyzed as a temporal process. This is in spite of colloquial knowledge of its temporal clustering and in spite of research that has identified clustering and seasonality for other kinds of crimes (e.g., Farrell and Pease; Johnson and Bowers; Bowers and Johnson; Surrette; Townsley and Pease; Townsley, Homel, and Chaseling). One reason for a lack of progress in capturing temporal clustering is that only recently have valid statistical approaches been developed that can account for it in event models (e.g., Chang, Kavvas, and Delleur; Zeger; Harvey

Jeffrey P. Prestemon, research forester, and David T. Butry, economist, are with the Southern Research Station of the USDA Forest Service, Research Triangle Park, North Carolina.

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and Fernandes; Cameron and Trivedi; Brandt et al.; Brandt and Williams 2001).

The correct specification of an event count model (see Cameron and Trivedi) that includes an underlying autoregressive data generation process for daily wildland arson ignitions would be justified for statistical, as well as behavioral, reasons (see Brandt and Williams 2001). Statistical consistency, unbiasedness, and efficiency objectives of count modeling require explicit accounting for autoregressivity (Brandt and Williams 2001). Structure arsonists often set multiple fires in a short time frame (Sapp et al.), leading to a hypothesis that wildland arsonists demonstrate the same tendency. Also, youth-caused property crime has been shown to include "copycat" elements (Surrette), so wildland arsonists might be prone to this behavior, as well. Augmenting both serial and copycat phenomena is the informational content of recent arson fires: arsonists could view a successful wildland arson ignition as a signal that environmental conditions are favorable for successfully starting new fires, a plausible encouragement for more.1

The primary goal of this research is to model wildland arson to account for temporal clustering and in order to test theories in both criminology and wildland management. We estimate two kinds of count data models using county-level data in Florida. The first is a Poisson autoregressive model of order p (Brandt et al.; Brandt and Williams 2001) of daily wildland arson ignitions. This model tests the hypothesis that arson is temporally clustered into multiple-day outbreaks. The second is a fixed-effects panel Poisson model of annual wildland arson ignitions for all Florida counties. Although this model cannot capture fine time-scale clustering, it introduces annual variation in wildland arson that may better account for how arson is affected by variables that change slowly or that cannot be expressed accurately at the daily time scale.

## **Conceptual Framework**

Becker specified person i's decision on the commission of a crime as

$$(1) O_i = O_i(\pi_i, f_i, u_i)$$

where  $\pi_i$  is the probability of being caught and convicted,  $f_i$  is an income-equivalent loss experienced by the offender for being caught and convicted, and  $u_i$  measures all the other influences on the offense. Equation (1) can be called a crime function (Fisher and Nagin). The first derivatives of  $O_i$  with respect to  $\pi_i$  and  $f_i$  are negative.

Now, define the arsonist's psychic and income benefits from illegal firesetting as  $g_i$  and the production cost for the firesetting as  $c_i$ . As described by Burdett, Lagos, and Wright, and ignoring issues of risk aversion, the loss from being caught and convicted of committing the crime,  $f_i$ , is a positive function of income while employed, so that  $f_i = f_i(w_i, W_i)$ , where  $w_i$  is the wage rate (Gould, Weinberg, and Mustard) and  $W_i$  is the employment status. Adapting Becker (footnote 16), the prospective arsonist's expected utility from successfully starting a wildland arson fire may be expressed as

(2) 
$$EU_i(O_i) = \pi_i U_i(g_i - c_i - f_i(W, w)) + (1 - \pi_i) U_i(g_i - c_i).$$

As wages rise, for example, the expected net utility from arson declines, lowering the probability that an arson fire will be set:  $\partial EU_i(O_i)/\partial w_i = \pi(\partial EU_i/\partial f_i)(\partial f_i/\partial w_i) < 0.2$ 

As with opportunity costs, the production costs of firesetting can be more elaborately described. For example,  $c_i$  may be a function of time available (Jacob and Lefgren); fuels and weather (Gill et al., Vega Garcia et al., Prestemon et al.); whether the person is unemployed (creating a lower opportunity cost of crime); and information

<sup>&</sup>lt;sup>1</sup> Alternatively, autoregressive patterns in wildland arson are only due to environmental factors that are not observable by the analyst or that capture imprecision at finer spatial or temporal scales. In other words, arson ignition attempts could occur at a constant rate throughout a year, but it is only during certain weather that ignitions are successful. Lagged ignitions might then proxy for the unobservable local weather. If this is the case, then our modeling addresses successful arson ignitions, not arson attempts.

 $<sup>^2</sup>$  The marginal utility of committing arson would be larger if the opportunity cost of work were included as an additional cost. Assuming that  $c_i=c_i(w_i)$ , and  $\partial c_i\left(w_i\right)/\partial w_i>0$ , then  $\partial EU_i\left(O_i\right)/\partial w_i=\pi\left(\partial EU_i/\partial f_i\right)(\partial f_i/\partial w_i)+\left(\partial EU_i/\partial c_i\right)(\partial c_i/\partial w_i)<0$ . Because the second term on the right-hand side of this expression is also negative, the marginal effect of a wage increase on utility is even larger than if the opportunity cost of time to commit the arson crime is 0.

on other successfully ignited arson wildfires, which lowers the production cost by raising the success rate. Anything that raises the crime production cost, lowers the expected utility of the crime:  $\partial EU_i$   $(O_i)/\partial c_i = \pi(\partial U_i/\partial c_i) + (1-\pi)(\partial U_i/\partial c_i) < 0$ . Similarly, following Burdett, Lagos, and

Wright,  $\pi$  can be expressed as a function of law enforcement effort. As Fisher and Nagin pointed out, aggregate crime may be simultaneously determined with law enforcement, so not accounting for this simultaneity when it is present can cause a positive bias in a measured statistical effect of law enforcement on crime (Cameron; Marvell and Moody; Eck and Maguire). Becker describes how law enforcement effort (spending) to reduce crime is jointly determined with the crime rate. Recent research has used instrumental variables methods to resolve this problem in estimating crime functions. In any case, it is likely that bureaucratic delays would mean that law enforcement agencies would find it difficult to quickly change enforcement rates in response to higher crime rates. There is a lag between hiring new officers and effectiveness of the new officers in the field (Corman and Mocan).4 Gould, Weinberg, and Mustard showed that the kind of endogeneity involved with one measure of law enforcement (police presence or spending) is small. We contend that aggregate law enforcement is unlikely to change in response to wildland arson, given that most crime is not wildland arson. We therefore believe that assuming exogeneity is justified.5

## **Empirical Specifications**

A PAR(p) Model of Daily Wildland Arson Ignitions

The PAR(p) model, generalizing work by Grunwald, Hamza, and Hyndman, was originally developed by Brandt and Williams (2001) to model persistence in annual patterns of presidential vetoes and purse snatchings. In our application to daily data, we start by summing the daily decisions on crime made by all persons (i = 1 to I) in location j. The aggregate arson fire outcome of these I decisions on day t in location j is a count of arson ignitions,  $y_{j,t}$ . The PAR(p) model hypothesizes that the observed count is drawn from a Poisson distribution conditional on  $m_{j,t}$ ,

(4) 
$$\Pr[y_{j,t} | m_{j,t}] = \frac{m_{j,t}^{y_{j,t}} e^{-m_{j,t}}}{y_{j,t}!}$$

where  $m_{j,t} = E[y_{j,t} | Y_{j,t}]$  is the conditional mean of a linear AR(p) process. The expected count can be described as

(5)
$$E[y_{j,t} | Y_{j,t-1}] = \sum_{i=1}^{p} \rho_{j,i} y_{j,t-i} + \left(1 - \sum_{i=1}^{p} \rho_{j,i}\right) \exp(\mathbf{x}'_{j,t} \mathbf{\beta}_{j})$$

where  $\mathbf{x}_{j,i}$  is a vector of independent variables (including a constant),  $\boldsymbol{\beta}_j$  is a vector of associated parameters, and the  $\rho_{j,i}$ 's are the autoregressive parameters.

The density of (5) has a gamma-distributed conjugate prior such that

(6) 
$$\Pr(m_{j,t} | Y_{j,t-1}) = \Gamma(\sigma_{j,t-1}^2 m_{j,t-1}, \sigma_{j,t-1}^2)$$

where  $m_{j,t-1}$  and the variance  $\sigma_{j,t-1}^2$  are both positive,  $\Gamma(\cdot)$  is the gamma distribution, and  $m_{j,t-1} = \mathbb{E}[y_{j,t} | Y_{j,t-1}]$  and  $\sigma_{j,t-1}^2 = V[y_{j,t} | Y_{j,t-1}]$ . The likelihood equation associated

determination, and the negative correlation between the crime index and wildland arson per capita (~0.19), which is circumstantial evidence that law enforcement is exogenous to wildland arson ignitions.

 $<sup>^3</sup>$  Alternatively, Burdett, Lagos, and Wright describe  $\pi$  as the probability of being caught, conditional on having an opportunity to commit a crime. Following this, weather and fuels could provide the opportunity, so that  $\pi$  should be a function of law enforcement, weather, and fuels. In our empirical specification, this difference is not important

not important.  $^4$  An ideal model would instrument E before including it in the model as a contemporaneous predicted variable, but the available "best" instruments for E at the county level or at the two-county level using daily data are limited or unavailable. We also attempted to control for simultaneity by directly including an instrument in our annual model—a measure of so-called "index crime" (Florida Department of Law Enforcement 2004)—and found no large effects on parameter estimates or significances. Although Gould, Weinberg, and Mustard did not find that the bias affected significance or direction of effect of many other predictors of crime, some doubt remains and suggests an avenue for additional research.

 $<sup>^{5}</sup>$  In pooled time-series cross-sectional data on annual arson ignitions for all 67 Florida counties, 1995–2001, wildland arson ignitions per capita and police per capita are negatively correlated (r=-0.14). This contrasts with the positive correlation between the crime index (Florida Department of Law Enforcement 2004) and police per capita (+0.29), providing some evidence of joint

with this model is (omitting for simplicity the location subscript *j*):

(7)  

$$\ell(m_{t-1}, \sigma_{t-1}^{2} \mid y_{t}, \dots, y_{T}; Y_{t-1})$$

$$= \ln \prod_{t=1}^{T} \Pr(y_{t} \mid Y_{t}) = \sum_{t=1}^{T} \ln \Gamma(\sigma_{t-1}^{2} m_{t-1} + y_{t})$$

$$- \Gamma(y_{t} + 1) - \Gamma(\sigma_{t-1}^{2} m_{t-1})$$

$$+ \sigma_{t-1}^{2} m_{t-1} \ln(\sigma_{t-1}^{2})$$

$$- (\sigma_{t-1}^{2} m_{t-1} + y_{t}) \ln(1 + \sigma_{t-1}^{2}).$$

The associated instantaneous (short-run) impact (marginal effect) of a change in variable  $x_k$  in  $\mathbf{x}$  on the count is described as

(8a) 
$$\frac{\partial m_{j,t}}{\partial x_{j,k,t}} = \left(1 - \sum_{i=1}^{p} \rho_{j,i}\right) \exp(\mathbf{x}'_{j,t} \boldsymbol{\beta}_{j}) \beta_{j,k}.$$

The elasticity of the ignition count, at some reference point in the relationship between the count, and the variable in question corresponding with the impact, could be calculated simply by multiplying (8a) by  $(\bar{x}_{j,k}/\bar{m}_j)$ . Here,  $\bar{x}_{j,k}$  and  $\bar{m}_j$  could be the mean values for  $x_{j,k}$  and  $m_j$  observed in the data. The associated long-run impact of a change in variable  $x_k$  in x on the count in location j is described as

(8b) 
$$\frac{\partial m_{j,t}/\partial x_{j,k,t}}{\left(1-\sum_{i=1}^{p}\rho_{j,i}\right)} = \exp\left(\mathbf{x}'_{j,t}\beta_{j}\right)\beta_{j,k}$$

and the elasticity would be calculable in a manner analogous to the instantaneous effect, i.e.,  $\exp(\mathbf{x}'_{j,i}\mathbf{\beta}_j)\beta_{j,k}\bar{x}_{j,k}/\bar{m}_j$ . Note, however, that the expected values of the estimated parameters in the PAR(p) model do not necessarily equal the expected values of the estimated corresponding parameters in the Poisson (unless all  $\rho_{j,i} = 0$ ). Brandt and Williams (2001) illustrate, per a Monte Carlo simulation, that if the process is truly a PAR(p) process, then a Poisson model will underestimate the true long-run impact.

Our daily arson ignition model is estimated for five high arson locations in Florida. These five are comprised of four two-county pairs (Duval-St. Johns, Flagler-Volusia, Taylor-Dixie, Sarasota-Charlotte) and one single county (Santa Rosa). The State of Florida identifies these as five homogeneous areas having the largest concentration of arson in the state. As long as our assumptions that behavioral or underlying relationships between dependent and independent variables hold statewide, this

sample would be representative of aggregate arson behavior in Florida. Otherwise, our findings are strictly applicable just to the five locations.<sup>6</sup>

The full specification of a daily arson crime function, consistent with Becker; Burdett, Lagos, and Wright; Gould, Weinberg, and Mustard; and Jacob and Lefgren, includes variables measuring law enforcement effort, economic conditions, fuels and fuels management, weather, and daily and seasonal factors. Hence, our model includes the location's daily interpolation of law enforcement effort, E (i.e.,  $\pi_t = \pi(E_t)$ ); a daily interpolation of the percent of households below the poverty line (i.e., the poverty rate), an index of inequality or social disorganization, which also captures the relative cost of crime; a daily interpolation of the location's unemployment rate (averaged over the months of the year); a daily interpolation of the state's average annual retail wage rate; the running total extent (acres) of lagged wildfire in the previous zero to two and three to six years; the running total permitted prescribed burning extent (acres) in the previous zero to one and one to two years; a daily observation of a drought measure, the Keetch-Byram Drought Index (KBDI); dummy variables that index weekend days and holidays (representing more time available for firesetting, possibly measuring lower opportunity costs of time); and dummy variables that index months, accounting for other sources of intra-annual seasonality. Further, the specification includes a time index that controls for an unknown set of slowly changing factors, such as population, the amount of wildland, and law enforcement technology. Finally, autoregressivity in wildland arson is captured by lagged arson wildfire ignitions.7 The order of autoregression varies by location, depending on the availability of sufficiently long-lasting arson clusters to permit parameter identification.8

<sup>&</sup>lt;sup>6</sup> The annual arson ignition model is how we seek to correct for this inferential limitation.

<sup>&</sup>lt;sup>7</sup> We included total population in an initial empirical specification, but it was omitted due to nonconvergence. Hence, the primary effect of population (its absolute level) is contained in the intercept of our daily models. Population is included, however, in the annual model.

annual model.  $^8$  GAUSS 5.0 with the Maximum Likelihood 5.0 Application Module (Aptech Systems, Inc.) was used to estimate the PAR(p), model. Parts of the programming code (designed for GAUSS 3.0) were provided by Brandt and Williams (2002), although we updated this code to make it compatible with the later version of GAUSS and our particular modeling framework. NLOGIT 3.0 (Greene) was used to estimate the fixed effects Poisson model.

A pooled version of the PAR(p) individuallocation model is also estimated for the five locations. The pooled version is estimated to test inferences with a larger dataset and to quantify more precisely the average amount of autoregressivity present. One way to estimate a pooled version would be to incorporate cross-sectional dummy variables, a PAR(p)equivalent to a dummy variable or a fixed effects panel time-series model. However, no statistical methods for the panel PAR(p)model are available. Here, we assume that parameters of individual-location versions of equation (5) differ across cross-sections only by a factor proportional to the population of the location. Multiplying the nonautoregressive terms on the right-hand side of (5) by population effectively controls for this proportional difference. Because of these interactions, the right-hand side of (5) also includes population on day t. The intercept is still required for statistical consistency. The time period of inference varies by location but roughly covers January 8, 1994 to December 31, 2001.

## Annual Arson Ignitions

The annual model of arson ignitions is a fixed-effects panel Poisson process. In each year, the arson ignition count is the sum of the arson fire outcomes resulting from I daily decisions on firesetting across all days of the year. For cross-sectional units j = 1, ..., I and years  $\tau = 1, ..., T$ ,  $y_{j,\tau}$ , the density of this annual count is described as (Greene)

(9) 
$$f(y_{j,\tau} | \mathbf{x}_{j,1}, \mathbf{x}_{j,2}, \dots, \mathbf{x}_{j,T}) = g(y_{j,\tau}, \mathbf{x}'_{j,\tau} \boldsymbol{\beta} + \alpha_j)$$

where the  $\alpha_j$ 's are cross-sectionally related fixed intercepts. The fixed-effects Poisson count model<sup>9</sup> has an expected count,

(10) 
$$\mathrm{E}(y_{i,\tau} \mid \mathbf{X}_{\tau}) = \lambda_{j,\tau} = \exp(\mathbf{x}'_{i,\tau}\mathbf{\beta} + \alpha_j).$$

The likelihood equation to maximize is

(11) 
$$\log L = \sum_{j=1}^{J} \sum_{\tau=1}^{T} -\exp(\alpha_j) \exp(\mathbf{x}'_{j,\tau} \boldsymbol{\beta}) + y_{j,\tau}(\mathbf{x}'_{j,\tau} \boldsymbol{\beta} + \alpha_j) - \log y_{j,\tau}!$$

where

(12) 
$$-\exp(\alpha_j) = \frac{\sum_{\tau=1}^{T} y_{j,\tau}}{\sum_{\tau=1}^{T} \exp(\mathbf{x}'_{j,\tau}\mathbf{\beta})}.$$

As in the case of the daily model of wildland arson, the annual specification includes variables related to law enforcement, economic conditions, fuels and fuels management, and weather. Variables included are: current year police officers per capita, the poverty rate, the average annual unemployment rate, the statelevel average annual retail wage rate, twelve separate years of lags of wildfire area burned (acres), the current and previous year's permitted hazard reduction prescribed burning (acres), and the total pulpwood harvest volume in each of the three previous years in the county (thousands of cubic feet). Average weather statewide is quantified by the year's average Niño-3 sea surface temperature (SST) anomaly (°C), which is a measure of the El Niño-Southern Oscillation, and a dummy variable that accounts for the unusual El Niño of 1997-8 (see Prestemon et al.). To control for other trends related to population and aggregate urban growth (which also consumes fuels), we include county population and a state-level time trend. Finally, county fixed effects measure cross-sectionally varying factors that did not change significantly over the period of inference, 1995-2001, such as ecological variables.

## Data

Wildfire and prescribed fire permit data were obtained directly from the Florida Division of Forestry. Arson wildfires were those deemed by the Division as likely arson, but uncertainty means that an unknown number of fires were misclassified. Local population estimates were from the Florida Bureau of Economic and Business Research, while annual poverty data were from the United States Department of Commerce, Census Bureau. The Florida Department of Law Enforcement (2002) provided data on the mid-year count of full-time equivalent police officers in each county. The retail wage rate in our models was the state-level average for the year, from the United States Department of Labor (2004).

<sup>&</sup>lt;sup>9</sup> We confine our discussion to the Poisson model. In empirical estimates for this analysis, the standard alternative model, the negative binomial, which accounts for overdispersion, did not converge in estimation.

<sup>&</sup>lt;sup>10</sup> Any wildfire of suspicious origin is investigated, and correct classification of its cause is highly likely, according to Division personnel. Nevertheless, classification errors would result in an unknown degree of statistical inconsistency in parameter estimates.

Table 1. Summary Statistics for Five (Two- and Single-County) Locations in Florida, for the Daily Model

	County Aggregate						
Variables	Dixie + Taylor	Duval + St. Johns	Sarasota + Charlotte	Santa Rosa	Volusia + Flagler		
Arson ignitions/da	ıy						
Mean	0.18	0.20	0.25	0.24	0.20		
Maximum	18	8	7	17	5		
Minimum	0	. 0	0	0	0		
SD	0.89	0.58	0.77	0.88	0.57		
Police officers							
Mean	48	1,738	405∗	654	1,113		
Maximum	50	1,859	445	730	1,217		
Minimum	45	1,564	355	568	1,005		
SD	1	84	22	46	60		
Poverty rate (% o	f population)						
Mean	20.09	15.04	8.82	11.25	13.78		
Maximum	23.06	16.73	9.78	12.50	14.87		
Minimum	15.52	14.02	7.83	4.89	12.02		
SD	2.50	0.82	0.62	1.37	1.02		
Unemployment ra	ite (% of popula	tion)					
Mean	7.94	3.50	2.87	3.85	3.68		
Maximum	11.75	4.97	4.33	5.70	5.24		
Minimum	5.26	2.53	1.85	2.81	2.64		
SD	1.40	0.46	0.54	0.50	0.62		
Real wage rate (20							
Mean	16,564	16,745	16,719	16,765	16,723		
Maximum	17,468	17,669	17,631	17,707	17,631		
Minimum	16,146	16,146	16,146	16,146	16,146		
SD	375	480	464	496	464		
Wildfire (ac/yr)							
Mean	4,126	4,631	5,478	2,663	42,159		
Maximum	21,605	22,661	12,836	5,082	263,026		
Minimum	70	411	843	644	754		
SD	7,559	6,836	3,266	1,438	91,688		
Hazardous burn p	ermits (ac/yr)						
Mean	3,056	1,348	5,034	14,236	4,203		
Maximum	9,055	4,676	20,316	38,061	14,719		
Minimum	24	0	0	571	51		
SD	2,366	1,272	6,125	8,986	3,968		
Population (thous	ands)			•	•		
Mean	18.3	785.7	338.4	109.9	436.0		
Maximum	18.9	822.3	356.7	122.7	461.6		
Minimum	17.6	745.3	322.3	96.5	412.2		
SD	0.4	23.2	10.0	8.4	15.1		
Keetch-Byram dre	ought index				· <b>-</b>		
Mean	314	295	431	222	312		
Maximum	721	733	783	681	694		
Minimum	0	1	4	0	1		
SD	217	166	195	183	181		

County unemployment data were from the United States Department of Labor (2002). The current day's KBDI was constructed using an algorithm (Keetch and Byram) from representative weather station data in the study area, which were collected by the National Climatic Data Center and provided by Earth-Info, Inc.

Table 1 presents summary statistics for nonseasonal, nontrend variables that we use in the PAR(p) modeling. Average daily arson ignitions are similar across the five locations during the sample period, although the maxima observed in each varied more—up to 18 in one case in the Dixie-Taylor county aggregate. The full-time equivalent police

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officers per county vary from under 50 to over 1,700. Poverty rates in the Dixie-Taylor aggregate are double those observed in the Sarasota-Charlotte aggregate, and those two locations represent the highest and lowest rates of unemployment. The state-level wage rate does not vary across locations, of course, so differences in summary statistics for each location are caused by differences in sample periods, which are constrained by the availability of weather data. Wildfire area burned varies by nearly two orders magnitude across locations (large fires in Volusia and Flagler counties in 1998 distort that location's average and standard deviation upward), but prescribed fire rates are less variable. Population varies widely—Dixie and Taylor are mainly rural counties, while most of the rest are more urbanized, with higher pressures on the wildland resource in the latter group. As is clear from the data on the KBDI, weather-related fire danger is highly variable over the sample periods for all locations, with values ranging from the index minimum of 0 (soil saturation) to near its maximum of 800 (maximum soil moisture deficiency or maximum drought conditions) (Keetch and Byram).

Additional data not shown in table 1 but used in the annual arson fixed-effects modeling include pulpwood harvest data, obtained by special request from the Southern Research Station of the United States Department of Agriculture, Forest Service, and the Niño-3 SST anomaly, obtained from the National Oceanic and Atmospheric Administration. Summary statistics by county aggregate on these and the other variables included in the county-level annual fixed-effects model are available from the authors upon request. We note here that the data summarized in table 1 for the daily models approximate the statewide variability of most modeled variables in the annual models.

#### Results

## Daily PAR(p) Model Results

Daily time-series arson ignition models are broadly significant, and the included variables explain a large share of the variation in ignitions in each location (table 2) and in the pooled data model (table 3). Although PAR(p) model estimates were attempted with up to twelve autoregressive terms for all locations, parameter identification restrictions allowed only smaller versions to be estimated. The

most commonly statistically significant determinants of arson ignitions are police officers per capita (negatively related), a dummy variable for Saturday (with the expected positive effect), the high-fire season months of the year (positively), and the autoregressive terms. The poverty rate, expected to have a positive influence, is statistically significant in two cases—in the Volusia-Flagler estimate and in the pooled estimate, in both cases with the expected sign. Unemployment and retail wages are related to arson in directions not found in other research; they are usually statistically insignificant, but wages are unexpectedly and significantly positively related to arson in the pooled model. The number of statistically significant autoregressive terms varies between six and eleven. the most in the pooled model. Tests of model restrictions that the autoregressive parameters are jointly zero are rejected at less than the 1% significance level in all daily models.

Significance tests show that arson wildfire ignitions also vary with weather and fuels. Higher Keetch-Byram drought indices are linked to higher arson counts, other variables held constant. The lagged wildfire and prescribed fire variables, both being inversely related to fuel loads, are only occasionally statistically significant. In those few cases, the measured effects of these variables are negative, as expected.

To assess the net effect of explicitly accounting for autocorrelation in daily arson ignitions, we compare average elasticities produced by the individual-location and pooled PAR(p) models with counterpart nonautoregressive Poisson alternative specifications (table 4). When the parameter estimates of the PAR(p) model are statistically significant, usually so too are their nonautoregressive counterparts. However, significance levels differ between the PAR(p) and the Poisson in several instances. For example, in the pooled specification, the Poisson model indicates that police are positively related to arson rates, while the PAR(p) model shows no significant influence (and a negative effect in two individual-location models). The Poisson model estimate provides evidence that wildland arson ignitions are significantly and negatively linked to lagged wildfire and prescribed burning, while the PAR(p) model indicates no effect. These conflicting results suggest a relationship between some observed variables and the underlying autoregressive pattern, which the PAR(p) model specifically handles but the static model does not. In general, the

Table 2. Poisson Autoregressive Models of Maximum Order Estimable, Five Study Areas in Florida, Daily Counts of Wildland Arson Ignitions, 1994–2001

		N	Iodel Location	S	
Variables	Dixie- Taylor	Duval-St. Johns	Santa Rosa	Sarasota- Charlotte	Volusia- Flagler
Constant	52.69*	-28.82	-27.92**	11.46	-59.32
m the second second	(29.95)	(85.24)	(13.06)	(30.24)	(43.04)
Police per capita	-1.30** (0.58)	0.39 (2.82)	0.15 (0.18)	-4.16*** (1.20)	0.17 (1.18)
Poverty rate	-0.16	-0.02	0.14	2.96*	0.95
·	(0.62)	(0.55)	(0.20)	(1.65)	(0.77)
Unemployment rate	4.55	9.34	-3.57	-7.15***	3.60
Deal matellance	(3.67) $-1.65$	(11.24)	(2.48)	(1.70)	(5.74)
Real retail wage	(1.22)	0.96 (1.19)	1.12 (0.72)	0.39 (0.74)	2.21* (1.19)
Wildfire years $\tau$ to $\tau - 2$	-0.45	0.08	-3.52***	-0.87	-0.01
,	(0.41)	(0.63)	(1.27)	(0.53)	(0.03)
Wildfire years $\tau - 3$ to $\tau - 5$	-0.75	-0.50	-1.29	0.18	-0.01
D # 10	(1.51)	(0.59)	(1.44)	(0.24)	(0.05)
Prescribed fire year τ	3.49**	2.07	0.31	-0.11	1.54*
Prescribed fire year τ - 1	(1.61) $-0.25$	(2.18) 1.24	(0.20) 0.07	(0.18) $-0.22$	(0.94) 0.04
rescribed me year 1 - 1	(1.01)	(2.14)	(0.16)	(0.23)	(0.66)
KBDI	0.39***	0.32***	0.26***	0.32***	0.30**
	(0.10)	(0.09)	(0.08)	(0.06)	(0.09)
Saturday	1.18***	0.61**	0.30	0.060	0.70**
0 1	(0.28)	(0.29)	(0.28)	(0.078)	(0.31)
Sunday	0.46* (0.27)	0.11 (0.38)	-0.02 (0.25)	0.047	0.27
Holiday	0.36	1.90***	-0.67	(0.081) 0.10	(0.32) 0.31
Honday	(0.54)	(0.31)	(0.57)	(0.16)	(0.48)
January	0.33	0.48	2.06***	0.50	0.47
•	(0.48)	(0.52)	(0.52)	(0.34)	(0.49)
February	1.72***	1.40***	2.35***	0.46	1.28**
Monah	(0.52)	(0.49)	(0.49)	(0.34)	(0.47)
March	1.50** (0.61)	1.17** (0.53)	1.40** (0.55)	0.61* (0.34)	0.44 (0.56)
April	0.33	1.51***	1.31**	0.81**	0.78
7 pm	(0.64)	(0.50)	(0.53)	(0.34)	(0.52)
May	0.24	0.43	0.79	0.76**	0.27
•	(0.60)	(0.55)	(0.56)	(0.36)	(0.55)
June	0.50	-0.43	0.03	-0.11	-0.60
T1	(0.78)	(0.81)	(0.65)	(0.54)	(0.69)
July	-1.04 (0.82)	-0.10 (0.60)	-0.45 (0.61)	-0.73 (0.57)	0.35 (0.61)
August	-0.33	0.06	-0.70	-1.11*	-0.75
· Lugust	(0.87)	(0.60)	(0.62)	(0.67)	(0.68)
September	-0.90´	-1.26	<del>-</del> 0.46	0.21	-0.38
-	(0.94)	(1.07)	(0.61)	(0.48)	(0.64)
October	-0.18	0.48	0.35	0.36	-1.28
NI assaura la ass	(0.75)	(0.55)	(0.57)	(0.47)	(0.82)
November	-0.87 (0.72)	-1.00 (0.90)	0.32 (0.57)	-0.40 (0.49)	0.35
Time	0.72)	-0.12	0.37)	0.39**	(0.55) 0.05
	(0.28)	(0.30)	(0.05)	(0.18)	(0.18)
Arson ignitions day $t-1$	0.009	0.20***	0.29***	0.14***	0.22***
,	(0.038)	(0.04)	(0.05)	(0.04)	(0.05)
Arson ignitions day $t-2$	0.036	0.16***	0.038	0.10***	0.091**
	(0.035)	(0.04)	(0.035)	(0.04)	(0.043)

Table 2. Continued

	Model Locations					
	Dixie-	Duval-St.	Santa	Sarasota-	Volusia-	
Variables	Taylor	Johns	Rosa	Charlotte	Flagler	
Arson ignitions day $t-3$	0.17***	0.055*	0.060*	0.055*	0.067*	
	(0.05)	(0.033)	(0.034)	(0.032)	(0.040)	
Arson ignitions day $t-4$	0.088**	0.042	0.13***	0.060*	0.12***	
	(0.041)	(0.030)	(0.04)	(0.033)	(0.04)	
Arson ignitions day $t-5$	0.027	0.013	0.00	0.051	0.024	
	(0.045)	(0.029)	(0.03)	(0.034)	(0.036)	
Arson ignitions day $t - 6$	0.076*	0.14***	0.043	0.017	0.11***	
	(0.046)	(0.04)	(0.030)	(0.034)	(0.04)	
Arson ignitions day $t-7$	` '	0.087***	0.032	0.066**	0.10**	
		(0.033)	(0.034)	(0.033)	(0.04)	
Arson ignitions day $t - 8$		0.060* (0.035)		0.012 $(0.03)$	0.043 $(0.028)$	
Amon impitions days 0		0.030		(0.03)	0.033	
Arson ignitions day $t-9$		(0.025)			(0.038)	
Arson ignitions day $t - 10$		0.089***			0.055	
7 Hoon ignitions day?		(0.03)			(0.034)	
Arson ignitions day $t - 11$		` ,			0.057	
2					(0.035)	
Observations	1,915	2,476	2,552	2,433	2,413	
LL $PAR(p)$ model	-723.75	-1,167.16	-1,299.74	-1,232.42	-1,143.24	
LL PAR(p), all $\rho_i = 0$	-741.18	-1,219.88	-1,347.48	-1,258.41	-1,169.53	
LL null model	-1,179.93	-1,406.35	-1,825.50	-1,711.01	-1,370.41	
Wald stat, $PAR(p)$	34.87***	105.45***	95.49***	51.96***	52.58***	
vs. all $\rho_i = 0$ Wald stat PAR( $p$ ) vs. null model	912.37***	478.39***	1,051.52***	957.18***	454.34***	

Note: Standard errors of the estimates, in parentheses, computed as the inverse of the information matrix.

magnitudes of the two sets of elasticities for PAR(p) and Poisson estimates are similar, so our estimates demonstrate, in this empirical case, no tendency of the Poisson model parameter estimates to be attenuated compared to those produced by the PAR(p) model.

## Annual Fixed-Effects Poisson Model Results

The fixed-effects panel Poisson count model estimate broadly supports hypotheses relating the crime of wildland arson to socioeconomic, ecological, and managerial factors (table 5). Consistent with theory and our results for two locations in the daily count models, police officers per capita are negatively and statistically significantly related to annual wildland arson counts. The poverty rate is positively related to wildland arson, as expected. Parallel to the most recent theoretical developments and empirical findings for major crimes, wage rates are negatively related to wildland arson ignitions. The higher wage rates occurring in the late 1990s might offer

a partial explanation for lower arson rates observed in our data, just as they were found by others to partially explain lower crime rates generally. Unemployment, another measure of the opportunity costs of crime, is not significantly related to arson ignitions, consistent with some results on major crimes found by Gould, Weinberg, and Mustard. The coefficients on the time trend and population are positive and negative, respectively, which is somewhat counterintuitive. Population's negative effect might be due to the loss of wildland areas, which usually results from development, where such crimes can occur—a loss in firesetting locations that is greater than the added new arsonists that an increase in population could bring. We cannot explain the positive trend in wildland arson, once all other included variables are accounted for.

Consistent with previous wildfire risk modeling for Florida (Prestemon et al.), arson risk in the current year is related to fuels, fuels management, and weather. Arson counts are negatively related to previous years' wildfire extent,

<sup>\*\*\*</sup> Indicates that Wald tests were rejected or that hypotheses tests reject the null that parameters are zero at 1% significance, \*\* at 5%, and \* at 10%.

Table 3. Poisson Autoregressive (Pooled) Model, Daily Wildland Arson Ignition Counts in Five Locations in Florida, 1994-2001, as a Function of Population-Interacted Variables

Variables		Variables	
Constant	0.09	August	-9.38
	(0.17)	-	(6.83)
Police per capita,	-0.027	September	-15.11*
• • •	(0.034)	•	(8.86)
Poverty rate <sub>t</sub>	2.90***	October	<del>-</del> 0.94´
•	(0.94)		(6.44)
Unemployment rate,	3.30	November	-6.59
-	(2.63)		(6.61)
Real retail wage,	30.29***	Time,	-0.55***
	(5.67)	•	(0.09)
Wildfire years $\tau \tau \circ \tau - 2$	0.024	Population <sub>t</sub>	-0.25***
	(0.017)		(0.04)
Wildfire years $\tau - 3 \tau \circ \tau - 5$	0.027	Arson ignitions day $t-1$	0.25***
	(0.073)		(0.02)
Prescribed fire year τ	-0.31	Arson ignitions day $t-2$	0.11***
	(0.32)		(0.02)
Prescribed fire year $\tau - 1$	-0.30	Arson ignitions day $t-3$	0.07***
	(0.34)		(0.02)
KBDI <sub>t</sub>	5.43***	Arson ignitions day $t-4$	0.10***
	(0.77)		(0.02)
Saturday	8.06**	Arson ignitions day $t-5$	0.026*
	(3.42)		(0.015)
Sunday	2.12	Arson ignitions day $t-6$	0.080***
	(3.26)		(0.017)
Holiday	20.84***	Arson ignitions day $t-7$	0.073***
_	(4.35)		(0.017)
January	5.74	Arson ignitions day $t - 8$	0.027**
	(5.42)		(0.013)
February	21.44***	Arson ignitions day $t - 9$	0.042***
	(4.87)		(0.014)
March	14.58***	Arson ignitions day $t-10$	0.035***
4 "	(5.24)		(0.014)
April	17.99***	Arson ignitions day $t-11$	0.030**
	(4.95)		(0.014)
May	8.47	Observations	11,789
Tours	(5.41)	LL PAR(p) model	-5,805.12
June	-9.39	LL PAR( $p$ ), all $\rho_i = 0$	-6,125.51
Y 1	(7.64)	LL null model	-7,512.39
July	-6.08	Wald stat, $PAR(p)$ vs. all $\rho_i = 0$	640.78***
	(6.29)	Wald stat $PAR(p)$ vs. null model	3,414.54***

with coefficients on six out of the first seven years' lagged wildfire area negative and significantly different from zero at the 1% significance level. The twelfth year lag is positive and significant, indicating a returning risk many years after local fires. Because previous wildfires index fuel reductions and hence higher costs or lower success rates of wildland arson, this result accords with our expectation. Hazard reducing prescribed fire, another measure of fuels, is negatively related to arson ignition counts, also supporting our hypotheses about

arson ignition costs or changed ignition success rates. On the other hand, pulpwood harvesting activities, sometimes done to thin forests and reduce fuel loads, are positively linked to ignitions. This can be explained by recognizing that harvesting can temporarily increase downed woody debris left over from cutting (e.g., tree tops, limbs), which provide fuel for fire. Arsonists might view such areas of recent harvests as places where arson success could be higher, so they target them. Finally, the measure of average weather, the Niño-3 SST anomaly, is

Note: Standard errors of the estimates, in parentheses, computed as the inverse of the information matrix.
\*\*\*Indicates that Wald tests were rejected or that hypotheses tests reject the null that parameters are zero at 1% significance, \*\* at 5%, and \* at 10%.

		Model Locations					
Variables	Elasticity (Long Run)	Dixie-Taylor	Duval-St. Johns	Santa Rosa	Sarasota-Charlotte	Volusia-Flagler	Pooled
Police per capita	PAR(p) elasticity	-34.157**	8.673	8.906	-49.722***	4.401	-0.223
	Poisson elasticity	-10.548	74.597***	9.445*	-57.274***	4.006	0.899***
Poverty rate	PAR(p) elasticity	-3.125	-0.238	1.592	26.113*	13.096	1.349***
	Poisson elasticity	-20.135***	6.471***	2.985***	15.423**	7.983	-0.603***
Unemployment rate	PAR(p) elasticity	3.609	3.271	-1.374	-2.051***	1.328	0.403
-	Poisson elasticity	6.084	5.059	-2.389***	-1.760***	-0.832**	-0.666***
Real retail wage	PAR(p) elasticity	-27.304	16.127	18.697	6.537	37.020*	17.801***
	Poisson elasticity	-5.052***	34.713	28.501***	-13.777***	29.649***	11.492
Wildfire years $\tau$ to $\tau - 2$	PAR(p) elasticity	-0.436	0.106	-2.677***	-1.488	-0.177	0.036
•	Poisson elasticity	0.017***	0.433***	-2.987***	-1.984***	-0.323***	-0.090***
Wildfire years $\tau - 3$ to $\tau - 5$	PAR(p) elasticity	-0.197	-0.289	-0.750	0.265	-0.026	0.010
•	Poisson elasticity	-0.967	-0.322	-1.031	-0.618	~0.028*	-0.009
Prescribed fire year τ	PAR(p) elasticity	2.192**	0.562	0.876	-0.108	1.301*	-0.080
•	Poisson elasticity	1.634***	0.269	0.835***	-0.429	0.795***	0.043***
Prescribed fire year $\tau - 1$	PAR(p) elasticity	-0.209	0.363	-0.208	-0.191	0.038	-0.080
	Poisson elasticity	-1.139***	0.728***	-0.364***	-0.259***	0.069***	-0.187***
KBDI	PAR(p) elasticity	1.236***	0.950***	0.586***	1.393***	0.928***	0.617***
	Poisson elasticity	1.283**	1.293***	0.593***	1.644**	1.052	0.734***

Notes: The PAR(p) elasticity reported is the long-run elasticity. Asterisks correspond to significances of the coefficient estimates in the PAR(p) or the Poisson model, not the statistical significance of the elasticity measure.

\*\*\*Asterisks correspond to the significance level for the parameter estimates: for 1%, \*\* for 5%, and \* for 10%.

Table 5. Fixed-Effects Time-Series Poisson Model Estimate of Annual Wildland Arson Ignition Counts in Florida, 1995–2001

Variables	Parameter Estimate	Variables	Parameter Estimate
Police per capita,	-0.61**	Wildfire acres <sub>τ~11</sub>	0.20
	(0.20)		(0.35)
Poverty rate,	1.75**	Wildfire acres <sub>τ-12</sub>	1.92***
•	(0.85)		(0.36)
Unemployment rate,	-1.39	Hazard prescribed fire acres,	-0.84***
	(2.86)	_	(0.27)
Real retail wage,	-0.83***	Hazard prescribed fire acres <sub><math>\tau</math>-1</sub>	0.29
_	(0.26)	-	(0.26)
Wildfire acres <sub>τ-1</sub>	-0.65***	Hazard prescribed fire acres <sub>7-2</sub>	0.47
	(0.12)		(0.34)
Wildfire acres <sub>τ-2</sub>	-0.37***	Pulpwood harvests <sub><math>\tau</math>-1</sub>	3.20***
	(0.10)		(0.56)
Wildfire acres <sub>7-3</sub>	-4.72***	Pulpwood harvests <sub>7-2</sub>	-1.10
	(0.76)		(0.70)
Wildfire acres <sub>7-4</sub>	-2.46***	Pulpwood harvests <sub>τ-3</sub>	0.29
	(0.77)		(0.65)
Wildfire acres <sub>7-5</sub>	-3.97***	Nino 3 SST anomaly <sub>↑</sub>	-0.18***
	(0.67)		(0.04)
Wildfire acres <sub>τ-6</sub>	0.21	1998 dummy₁	0.33***
	(0.44)	•	(0.09)
Wildfire acres <sub>τ-7</sub>	-1.22***	$Time_{ au}$	0.28***
	(0.42)		(0.05)
Wildfire acres <sub>7-8</sub>	0.50	Population <sub>7</sub>	-3.05*
	(0.36)		(1.66)
Wildfire acres <sub>τ-9</sub>	-0.04	Observations	402
	(0.36)	Log-likelihood, full model	-1,129.86
Wildfire acres <sub>τ~10</sub>	0.57	Log-likelihood, null model	-4,616.55
	(0.35)	Wald test, full vs. null	6,973.39***

<sup>\*\*\*</sup> Indicates that Wald tests were rejected or that hypotheses tests reject the null that parameters are zero at 1% significance, \*\* at 5%, and \* at 10%.

negatively related to arson ignitions, while the dummy variable accounting for extreme conditions related to the ENSO cycle of 1997–8 is positively related. Both of these effects were expected, based on previous wildfire modeling.

## **Implications**

The time-series properties and general causes of wildland arson have not been adequately explored, and the research reported here, parallel to research into crime and human-caused wildfires, leads to four principal findings. First, wildland arson demonstrates temporal clustering, which supports hypotheses of either serial or copycat firesetting. As identified in all six cases analyzed, wildland arson demonstrates highly significant autocorrelation at the daily time scale, for periods lasting up to eleven days, just as has been shown for other types of crime. The apparent episodic pattern of arson implies that it has some short-run predictability, which should aid in developing tactical

responses to arson outbreaks. Additionally, temporal clustering overlays weekly and intraannual patterns in firesetting that could be exploited by law enforcement and wildland fire managers to develop strategies that limit arson occurrence.

Combining our first finding with our evidence on law enforcement leads to our second finding, that law enforcement resource placement strategies could be effective. The statistical results reported here add to the support provided by published research in the wider field of criminology. Agencies could preposition law enforcement resources in locations where recent suspected wildland arson ignitions have occurred. They could also regularly increase arson enforcement on days and months of the year when ignitions are more common and during droughts. Specifically in Florida, this means raising enforcement levels on Saturdays and holidays and during the spring fire season. Also in Florida, some decisions can be made months in advance by

monitoring forecasts of the El Niño-Southern Oscillation (e.g., Ji, Behringer, and Leetmaa).

Third, we find that locations with difficult economic conditions have higher rates of wild-land arson, other variables held constant. The negative relationship with wages and positive relationship with poverty that we find in our annual model validates a contention that economic conditions matter and provides some evidence that arsonists behave consistent with an economic model of crime. Given this, another strategy by law enforcement would be to pay attention to wildland arson in times of economic downturns and in places with chronically low wages and high poverty.

Fourth, forest management activities are related to wildland arson. Sometimes, management exacerbates the risk of wildland arson, while other actions alleviate the risk. Although our statistical finding that timber harvesting activity is a positive risk factor is not proved to be causal, these results are consistent with other research (Prestemon et al.). In contrast, because fuel reductions caused by prescribed fire and previous wildfires are correlated with lower arson rates, it makes sense that managers could reduce arson rates by reducing available fuels. This finding is also consistent with an economic model of wildland arson crime, wherein lower fuels increase the cost of successful firesetting.

Our results highlight several research needs. First, daily models reported here are for high arson locations in Florida, so new research should explore whether the temporal clustering and seasonal patterns that we identify hold for other parts of the country. Second, a potentially fruitful area of new research is on how to augment the received optimal wildfire intervention models (e.g., Gorte and Gorte; Rideout and Omi) to include ignition counts, including those from arson, and their causes. Wildfire costs include a fixed amount, associated with ignitions, and a variable amount, associated with the size, severity, and duration of wildfires. The inclusion of counts would therefore capture the effects of demographic and socioeconomic changes over time that can affect aggregate wildfire risks. This is especially true in areas where the potential economic damages from wildfire are greatest (e.g., in the wildland-urban interface).

Third, our models have been estimated on a spatial scale that could be viewed as arbitrary, based on political boundaries rather than another objective metric. New research could evaluate the spatial scale most useful for detecting the effects of hypothesized influential factors, including economic conditions and law enforcement. For example, finer scale modeling could explicitly include the locations of recent arson ignitions to predict future ignitions nearby, information more useful for targeting law enforcement and achieving greater arrest and conviction rates.

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